

Message Text

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FM SECSTATE WASHDC

TO AMEMBASSY BELGRADE PRIORITY

S E C R E T STATE 090891

LIMDIS

E. O. 11652: XGDS (3)

TAGS: PFOR, YO,

SUBJECT: TALKING POINTS FOR AMBASSADOR' S ANTICIPATED
MEETING WITH TITO

REF: BELGRADE 2011

1. FOLLOWING ARE SUGGESTED TALKING POINTS ON CSCE FOR
AMBASSADOR' S ANTICIPATED MEETING WITH TITO. GUIDANCE ON
MIDDLE EAST AND POSSIBLY OTHER TOPICS BEING PREPARED.

2. INFORM TITO OF OUR VIEW THAT PROGRESS AT MPT HAS BEEN
GOOD AND THAT THERE APPEARS TO BE BROAD AGREEMENT AMONG
PARTICIPANTS THAT THE CONFERENCE ITSELF SHOULD DEAL SERI-
OUSLY AND CAREFULLY WITH MATTERS OF SUBSTANCE SO AS TO
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PROVIDE A REAL OPPORTUNITY FOR THE ACHIEVEMENT OF MEANINGFUL, PRACTICAL RESULTS.

3. WE ARE AWARE OF THE DIFFICULTIES FOR SUCH A LARGE NUMBER OF DIVERSE STATES TO NEGOTIATE FAR- REACHING AGREEMENTS ON FUNDAMENTAL PROBLEMS OF EUROPEAN SECURITY, AND IT IS UNREALISTIC TO EXPECT A SUDDEN TRANSFORMATION OF EAST- WEST RELATIONS FROM THIS ONE CONFERENCE.

4. VIEWED AS A MEETING WITH LIMITED OBJECTIVES AND SPECIFIC OPPORTUNITIES, HOWEVER, CSCE IS CLEARLY IN THE CONTEXT

OF LONG- RANGE EFFORTS TOWARDS A RELAXATION OF TENSIONS AND A MORE STABLE ORDER IN EUROPE.

5. WITH THIS IN MIND, WE PLACE HIGH PRIORITY ON REACHING MPT AGREEMENT SOON ON MANDATES FOR THE VARIOUS PROPOSED CSCE AGENDA COMMITTEES, IN ORDER THAT THE FIRST STAGE OF THE CONFERENCE CAN BEGIN IN THE END OF JUNE AS TENTATIVELY AGREED WITH THE SOVIETS LAST YEAR.

6. IN THIS REGARD, WE UNDERSTAND THAT UNDER THE PRINCIPLES AGENDA ITEM, WHICH HAS BEEN PERHAPS THE MOST TROUBLESOME ISSUE AT MPT, AGREEMENT APPEARS NEAR ON COMPROMISE MANDATE LANGUAGE PROPOSED BY THE SWEDES, WHICH GOES A LONG WAY TOWARDS RESOLVING THE TWO MOST SENSITIVE AREAS IN THIS MANDATE (THE SOURCES OF THE PRINCIPLES AND THEIR APPLICABILITY). ADDED TO THIS SWEDISH LANGUAGE WOULD BE A COMPROMISE LISTING OF PRINCIPLES WORKED OUT BETWEEN THE GERMANS AND THE SOVIETS.

7. DISCUSSIONS ARE ALSO PROGRESSING SATISFACTORILY ON THE ECONOMIC COOPERATION MANDATE BASED ON REVISED INTRODUCTORY LANGUAGE RECENTLY TABLED BY THE SOVIETS.

8. UNDER THE HUMAN CONTACTS ITEM (ALSO A SENSITIVE AREA) DISCUSSION IS PROGRESSING RAPIDLY BASED ON COMPROMISE LANGUAGE PROPOSED BY THE AUSTRIANS. THE MAJOR REMAINING HURDLE HERE APPEARS TO BE CONTINUED SOVIET INSISTENCE THAT THE PRINCIPLE OF NON- INTERFERENCE BE HIGHLIGHTED IN THE

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INTRODUCTORY PARAGRAPH.

9. WE APPRECIATE THE ACTIVE AND HELPFUL ROLE PLAYED BY THE YUGOSLAV DELEGATION AT MPT AND LOOK FORWARD TO THE CONTINUATION OF GOOD WORKING RELATIONSHIPS BETWEEN OUR TWO DELEGATIONS IN THE MONTHS AHEAD (THERE ARE AREAS OF DIFFERENCE WITH THE YUGOSLAVS CONCERNING THEIR SUPPORT FOR

CSCE DECLARATION ON FORCE LEVELS ESTABLISHING CSCE- MBFR
LINKAGE, POST- CSCE PERMANENT MACHINERY, CSCE DISCUSSION
OF MEDITERRANEAN ISSUES, AND NORTH AFRICAN PARTICIPATION
AT CSCE, ALL OF WHICH WE OPPOSE, BUT THIS IS NO NECESSITY
FOR INITIATING DISCUSSION OF THESE TOPICS WITH TITO.)

10. WE WELCOME CONTINUING DISCUSSIONS WITH YUGOSLAVIA AND
LOOK FORWARD TO THE NINCIC- STOESSEL TALKS ON CSCE IN
WASHINGTON IN JUNE. ROGERS

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